



**NORTH CAROLINA**  
Department of Transportation

# **NCDOT's Secondary Road Safety Program:**

## ***Program Overview and Before-After Evaluation***

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Connecting people, products and places safely and efficiently with customer focus, accountability and environmental sensitivity to enhance the economy and vitality of North Carolina

# Background Info

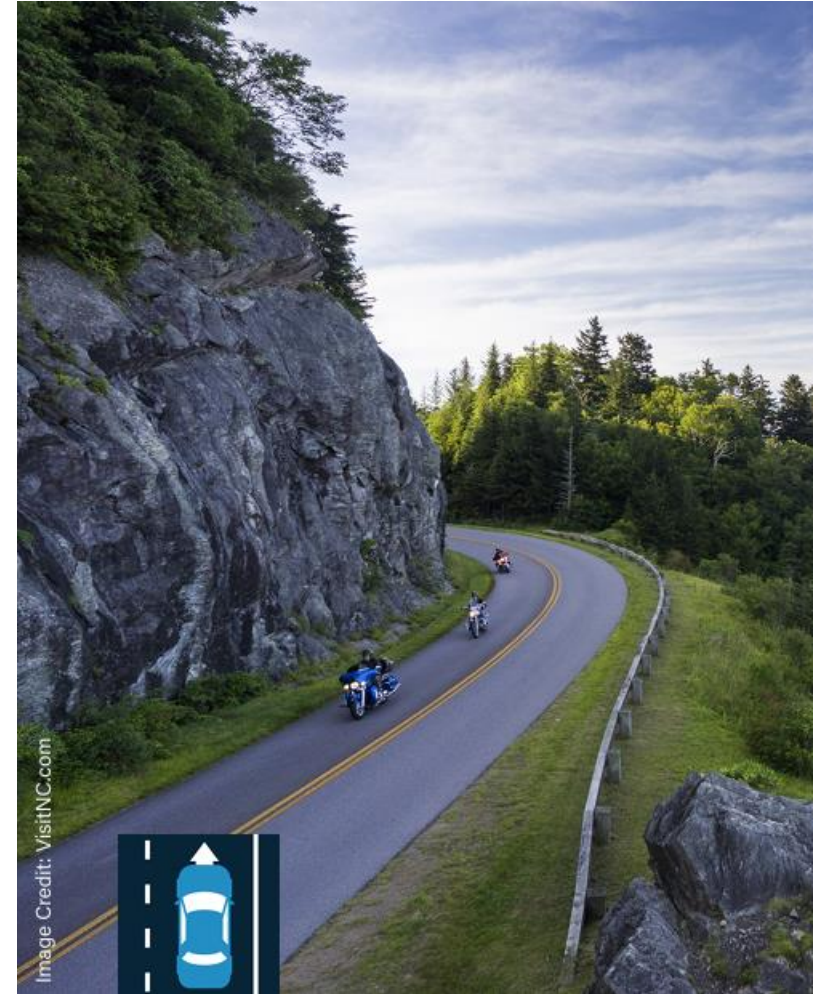
## SRSP = Secondary Route Safety Program

- SRSP started in 2016
- Long-term goal is to provide speed limit ordinances for all roadways with statutory 55mph speed limits in NC
  - *Roadways outside of municipalities not accompanied with signed speed limits but where the default speed limit is 55-mph unless posted otherwise*
- As of 2024, there are roughly 37,000+ miles of NCDOT roadways that use the 55mph statutory speed limit



# Safety Needs on Rural 2-Lane Roadway

- Primary focus of the program is **Rural 2-Lane** roadways
- Fatal crash stats from 2018 – 2022:
  - 8,137 fatalities on North Carolina Roadways
  - 4,479 fatalities due to Lane Departure Crashes (55% of total)
- 78% of fatal and serious injury lane departure crashes occur on rural roadways.





## SRSP Annual Listing

- Every year, each of the 8 Regions within NCDOT's Traffic Safety Unit is given a prioritized listing of routes with a statutory speed limit of 55 mph
  - Listing is scored based on the number of total, fatal, and A-injury crashes
  - Routes with more fatal & severe injury crashes are on top of list.
- The 8 Regions work with the 14 local division traffic engineers to investigate routes and determine at what speed the ordinance should be set
- Goal of investigating at least 1,000 miles of roadway per year
- All reviewed sites are ordinances, regardless if they are changed from or kept at 55 mph



# Overview of SRSP Ordinances

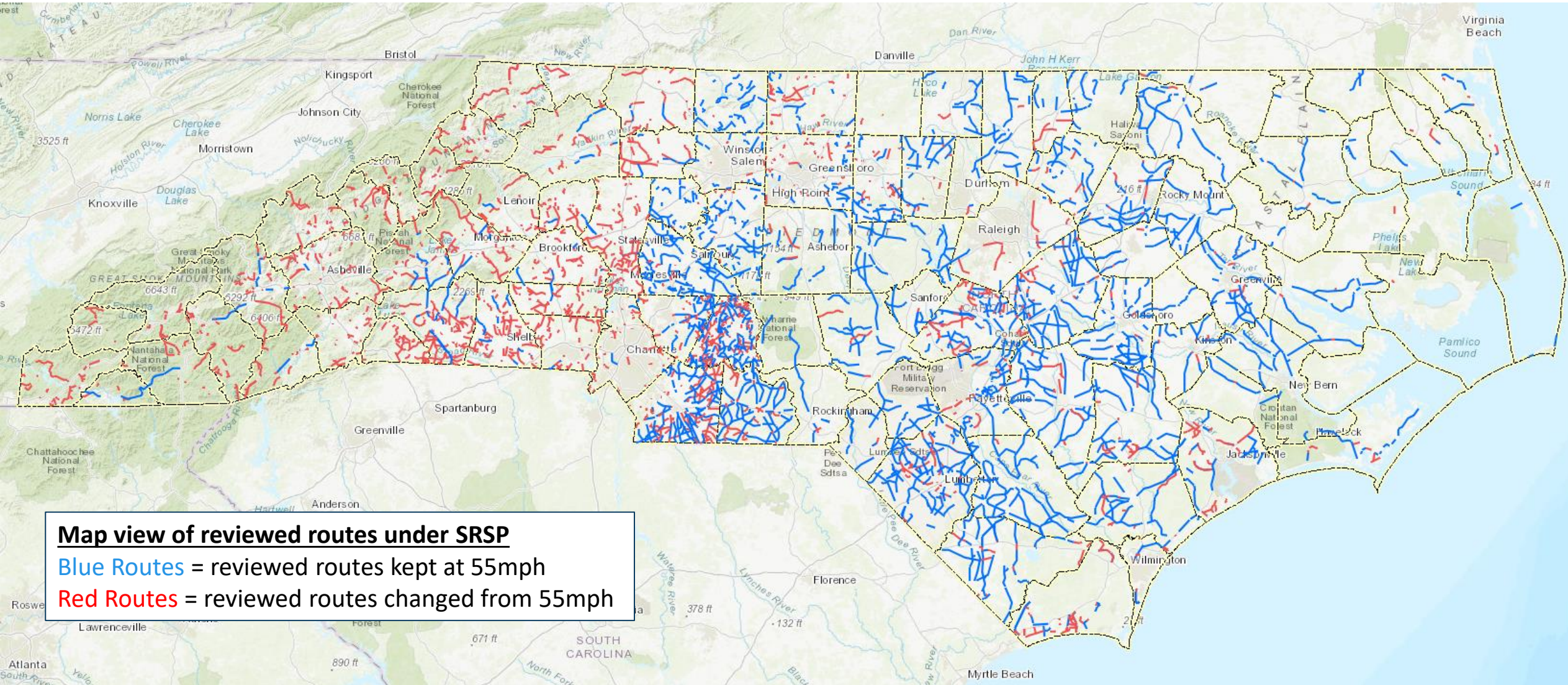
**Overview of SRSP Ordinances since Program's Inception**

Final Speed Limit	≥ 60 mph	55 mph	50 mph	45 mph	< 45 mph	All Speeds
# of Ordinances	6	1,407	87	978	1,367	3,845
Length (miles)	14.5	6,137.8	238.5	2,348.9	1,185.6	9,925.2
Average Length (miles)	2.4	4.4	2.7	2.4	0.9	2.6
% of Total Mileage	0.1%	61.8%	2.4%	23.7%	11.9%	100.0%

- From start of SRSP in July 2016 through December 2023:
  - 3,845 total ordinances
  - 174 along US routes | 429 along NC routes | 3,242 along Secondary routes
    - Program expanded for primary routes that were Statutory 55mph in 2018.
- Nearly 10,000 miles of roadway have been reviewed.
  - 38% have been ordinances at a speed less than 55 mph (~3,800 miles) – 25-50 mph
  - 62% received a speed limit ordinance of 55 mph



# Map view of SRSP



# SRSP Field Investigations

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# SRSP Field Investigations

## Identify Routes

1. From Traffic Safety Unit
2. Request - Division/Citizen/Law Enforcement
3. Combined Study when doing other investigations
  - Fatal Crash investigations
  - Highway Safety Improvement Program (HSIP)





# SRSP Field Investigations

Many factors determine an appropriate speed limit, including crash rates, roadway/shoulder width, horizontal/vertical alignment, driveway density, development, vulnerable road user activity



[Reset All Pages](#)

NCDOT Speed Limit Review - Data Collection OFFICE Worksheet			
Date:	Reference #:	Completed By:	
County:	Municipality:	NCDOT Route ID:	
Study Road:	Length: _____ miles	Study Motivation:	
Study Segment Begins	(distance) (units) (direction)	of (reference road)	
Study Segment Ends	(distance) (units) (direction)	of (reference road)	
Current Speed Limit:	_____ mph <input type="checkbox"/> Statutory <input type="checkbox"/> Ordinance # _____	Terrain: <u>Select One</u>	
Speed Limit Upstream of Starting Point:	_____ mph <input type="checkbox"/> Statutory <input type="checkbox"/> Ordinance # _____		
Speed Limit Downstream of Ending Point:	_____ mph <input type="checkbox"/> Statutory <input type="checkbox"/> Ordinance # _____		
<b>Past Speed Studies</b>			
Date:	Result:		
Date:	Result:		
<b>Road Classification &amp; Area Type</b>			
Functional Class:	<u>Select One</u>	NCDOT Complete Street Area Type:	<u>Select One</u>
AADT:	_____ vehicles per day		
<b>Driveway/Intersection/Offset</b>			
Number of Driveways by Type:	_____ Business _____ Residential _____ Other: _____		
Driveway Density:	<input type="checkbox"/> Consistent throughout segment <input type="checkbox"/> Considerable variation throughout segment		
Number of Intersections by Type:	_____ Signalized _____ Unsignalized		
Typical Building Offset to Roadway:	<input type="checkbox"/> Consistent _____ feet (approximate) <input type="checkbox"/> Varies from _____ to _____ feet (approximate)		
<b>Multimodal Facilities</b>			
Are schools present along the segment?	<input type="checkbox"/> Y <input type="checkbox"/> N	Note: _____	
Are parks or recreation areas present along the segment?	<input type="checkbox"/> Y <input type="checkbox"/> N	Note: _____	
Are pedestrian facilities present along the segment?	<input type="checkbox"/> Y <input type="checkbox"/> N	Note: _____	
Are transit facilities designated along the segment?	<input type="checkbox"/> Y <input type="checkbox"/> N	Note: _____	
Are bicycle facilities designated along the segment?	<input type="checkbox"/> Y <input type="checkbox"/> N	Note: _____	
Is on-street parking designated?	<input type="checkbox"/> Y <input type="checkbox"/> N	Note: _____	
<b>Crashes</b>			
Date:	MM / DD / YY to MM / DD / YY	TEAS Mile Post: _____ to _____	
Fatal:	A: _____ B: _____ C: _____	PDO: _____	
Total Rate:	_____ per 100 million VMT State-wide rate for road type: _____ per 100 million VMT		

## OFFICE WORKSHEET

- One Page of Data Collected in the Office:

- Location Information
- Existing Speed Limits
- Past Speed Studies
- Road Class & Area
- Driveways, Intersections and Buildings
- Multimodal
- Crash History



NCDOT Speed Limit Review - Data Collection FIELD Worksheet			
Date: _____	Reference #: _____	Completed By: _____	
County: _____	Current Speed Limit: _____ mph		
Study Road: _____ from _____ to _____			
<b>Surface Treatment</b>			
Typical Pavement Width: _____ feet			
Pavement Type:	<input type="checkbox"/> Asphalt	<input type="checkbox"/> Concrete	<input type="checkbox"/> Dirt/Gravel <input type="checkbox"/> Other: _____
Pavement Condition:	<input type="checkbox"/> Good/Fair	<input type="checkbox"/> Poor	<input type="checkbox"/> None
Marking Condition:	<input type="checkbox"/> Good/Fair	<input type="checkbox"/> Poor	<input type="checkbox"/> None
Median Type:	<input type="checkbox"/> None	<input type="checkbox"/> Traversable	<input type="checkbox"/> Non-Traversable Width: _____ feet
Total # of Thru Lanes:	_____	Typical Lane Width:	_____ feet
TWLTL Present? <input type="checkbox"/> Yes <input type="checkbox"/> No			
<b>Shoulders</b>			
Typical Shoulder Width:		_____ feet paved	<input type="checkbox"/> Varies from _____ to _____ feet
		_____ feet unpaved	<input type="checkbox"/> Varies from _____ to _____ feet
Shoulder Condition:	<input type="checkbox"/> Good/Fair	<input type="checkbox"/> Poor	
Recoverable Shoulder:	<input type="checkbox"/> Yes	<input type="checkbox"/> No	Comment: _____
Curb:	<input type="checkbox"/> Vertical	<input type="checkbox"/> Sloped	<input type="checkbox"/> None
Typical Distance to Roadside Hazards:	_____ feet	<input type="checkbox"/> Varies from _____ to _____ feet	
Roadside Hazard Rating: _____			
<b>Driving Investigation</b>			
Conduct a driving investigation of the segment and note any areas with potentially inadequate sight distance, vertical alignment, or horizontal alignment. Include comments on locations where travel speed is constrained. Attach ball-bank study sheet if needed.			
Notes: _____ _____ _____			
<i>Check as appropriate</i>			
Pedestrian Activity Observed/Expected:	<input type="checkbox"/> None	<input type="checkbox"/> Low	<input type="checkbox"/> Medium <input type="checkbox"/> High
Bicycle Activity Observed/Expected:	<input type="checkbox"/> None	<input type="checkbox"/> Low	<input type="checkbox"/> Medium <input type="checkbox"/> High
Truck Activity Observed/Expected:	<input type="checkbox"/> None	<input type="checkbox"/> Low	<input type="checkbox"/> Medium <input type="checkbox"/> High
<b>Operating Speed Study</b>			
Result of current operating speed study (this may include the results from US Limits 2): _____ _____ _____			
<b>Purpose of Road</b>			
Explain the main purpose of the road. See user guide for examples. _____ _____ _____			

## FIELD WORKSHEET

- Two Pages of Data Collected in the Field:

- Pavement, Markings, Cross Section
- Shoulders
- Sight Distance, Vertical Alignment, Horizontal Alignment
- Ped, Bike and Truck Activity
- Operating Speed
- Purpose of Road



**NCDOT Speed Limit Review - Speed Limit Assessment Worksheet**

Date: \_\_\_\_\_ Reference #: \_\_\_\_\_ Completed By: \_\_\_\_\_

County: \_\_\_\_\_ Current Speed Limit: \_\_\_\_\_ mph

Study Road: \_\_\_\_\_ from \_\_\_\_\_ to \_\_\_\_\_

This worksheet helps to record the elements considered by the engineer when determining a speed limit. For each element, place an X in the appropriate column depending on whether the element supports increasing the speed limit, decreasing the speed limit, or maintaining the current speed limit.

In the far column, check the box if the element is critical in determining the speed limit for this road.

Element	Not Evaluated/ Not Applicable	Supports Reducing Speed Limit	Supports No Change in Speed Limit	Supports Increasing Speed Limit	Check If Element is Critical
Road Classification & Area Type					<input type="checkbox"/>
Driveways / Intersections / Offset					<input type="checkbox"/>
Multimodal Facilities					<input type="checkbox"/>
Crashes					<input type="checkbox"/>
Surface Treatment					<input type="checkbox"/>
Shoulders					<input type="checkbox"/>
Driving Investigation					<input type="checkbox"/>
Operating Speed Study					<input type="checkbox"/>
Purpose of Road					<input type="checkbox"/>
Neighborhood Petition					<input type="checkbox"/>
Statutory Speed Limit					<input type="checkbox"/>
Other:					<input type="checkbox"/>
Other:					<input type="checkbox"/>
Other:					<input type="checkbox"/>

Recommended Speed Limit: \_\_\_\_\_ mph

☐ Ordinance # \_\_\_\_\_

☐ Ordinance # \_\_\_\_\_

☐ Ordinance # \_\_\_\_\_

## SPEED LIMIT ASSESSMENT

- Two Pages That Document the Engineer's Decision and the Elements Considered

- Identifies Elements Evaluated
- Notes Any Critical Elements
- Records Recommended Speed Limit
- Records Ordinance Numbers

# Evaluation of SRSP

*What is the before → after effect?*

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# Before-After Safety Evaluation - 2024

## Conducted a before-after analysis of crash data on over 1,000 SRSP Sites

- At least 1-mi; No other major safety treatments; Ordinance effective date prior to 2022

### Note about Signing Practice:

- For new ordinances less than 55mph => All 14 divisions add new speed limit signs
- For new ordinances of 55 mph => 12 of 14 divisions don't install new speed limit signs
  - Only divisions 3 and 10 add new speed limit signs to 55mph sites.
  - 55mph sites from all other divisions are *essentially a control group*. Nothing physically changes at their sites, so the drivers should be unaware of any changes.

## Treatment sites broken down into 4 groupings for this evaluation:

1. Overall grouping (All Sites) – 1,094 sites
2. Sites given 45mph ordinances – 311 sites
3. Sites given 55mph ordinances and new signs – 161 sites
4. Sites given 55mph ordinances without new signs (*control group*) – 481 sites



## Before → After Changes in Crash Data

- Grouping 1 – Overall:
  - 2% reduction in total crashes\*
  - 14% reduction in Fatal-and-injury crashes\*
- Grouping 2 - 45mph:
  - 6% reduction in total crashes\*
  - 19% reduction in Fatal-and-injury crashes\*.
- Grouping 3 - 55mph with new signs:
  - 9% reduction in total crashes\*
  - 19% reduction in Fatal-and-injury crashes\*.
- Grouping 4 - 55mph without signs (*control*):
  - 2% **increase** in total crashes
  - 9% reduction in Fatal-and-injury crashes\*.

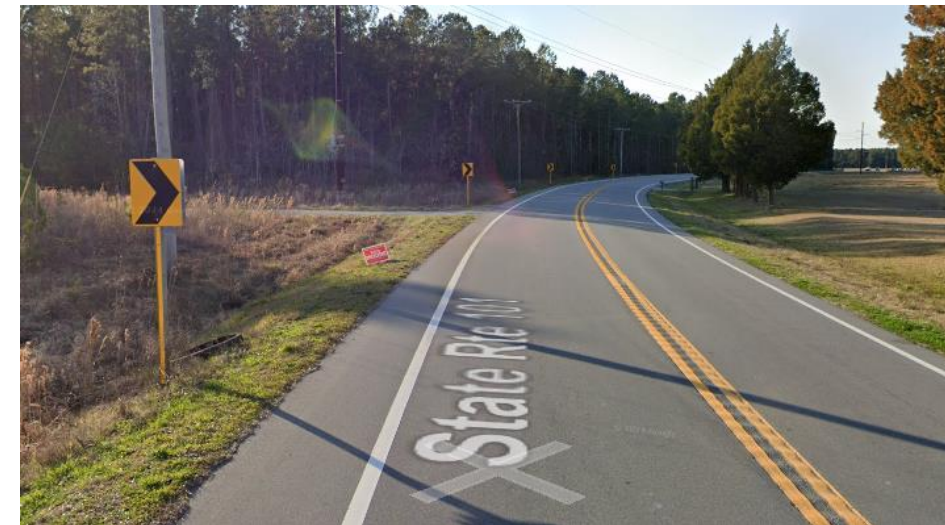
### Conclusions taken from these findings:

- Overall, the program seems to have had a positive effect.
- 55mph sites that received new signs perform better than control.
- Sites reduced to 45 have reductions in crash totals.
  - Note: hard to compare 45 to 55 control. Roadways ordinance to 45mph have different physical characteristics than sites kept at 55mph.

# Additional conclusions taken from Before-After Study

## Other Noteworthy Crash Trends:

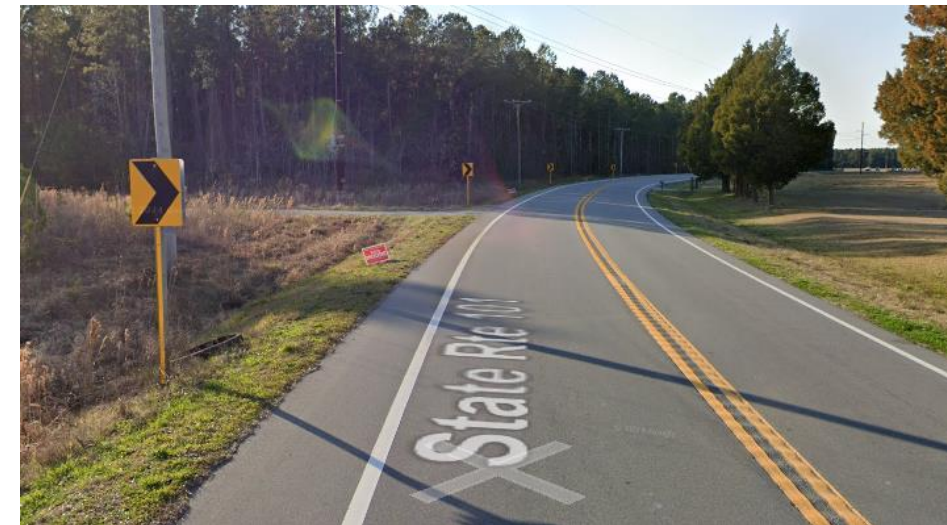
- Lane departure crash trends like that of total crashes
  - Overall reduction observed with higher reductions for 45mph sites and for 55mph sites with signs.
- Reductions seen in animal crashes within 45mph grouping, but no change in animal crashes in either 55mph grouping.



## Additional conclusions taken from Before-After Study

Sites may have received smaller division-funded safety improvements around same time as new SRSP speed limit

- Engineering staff might have noticed items to address during field investigation.
- Ex: intersection or curve signing improvements, shoulder work, etc.
- Tried to exclude sites with other prominent safety treatment. These smaller improvements are hard to track but could have an impact on crash trends.
- This could help explain the reductions in fatal-and-injury crashes in the control group.
- Likely also impacts the non-control groups as well.

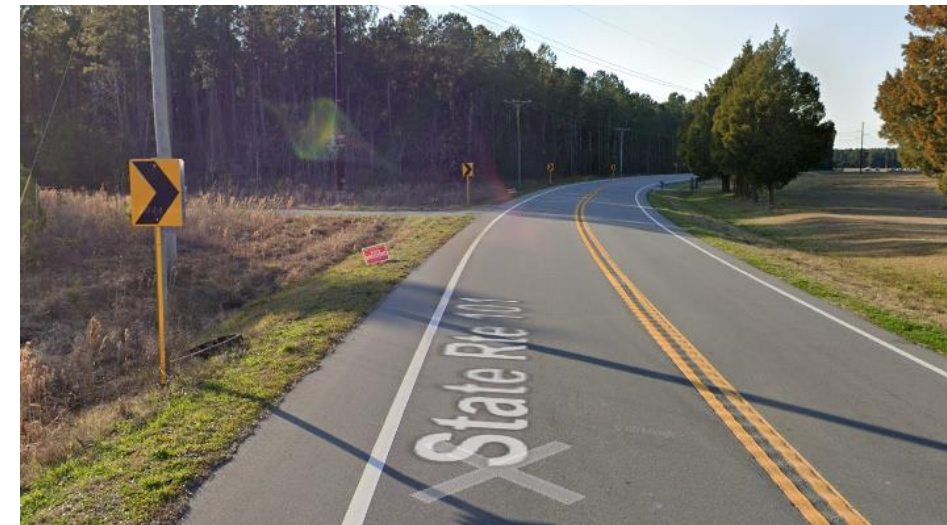




## Additional conclusions taken from Before-After Study

Preliminary look at speed data showed minimal changes in average speeds following new ordinances

- Changes in average and 85<sup>th</sup> percentile speeds varied site-to-site. Some sites showed increases, some showed decreases.
- We plan to collect more speed data in the future to further analyze as the program continues.



# Thank you!

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<https://connect.ncdot.gov/resources/safety/Pages/Safety-Evaluation.aspx>